



**Agenda for a meeting of the Regeneration and Environment Overview and Scrutiny Committee to be held on Tuesday, 16 April 2019 at 5.30 pm in Committee Room 1 - City Hall, Bradford**

**Members of the Committee – Councillors**

CONSERVATIVE	LABOUR	LIBERAL DEMOCRAT	GREEN
Heseltine Whitaker	Jamil Dodds Berry Mohammed Salam	Stubbs	Love

**Alternates:**

CONSERVATIVE	LABOUR	LIBERAL DEMOCRAT	GREEN
Riaz Whiteley	Amran Iqbal Johnson H Khan A Ahmed	R Ahmed	Warnes

**NON VOTING CO-OPTED MEMBERS**

Nicola Hoggart	Environment Agency
Julia Pearson	Bradford Environmental Forum

**Notes:**

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

**From:**  
Parveen Akhtar  
City Solicitor

**To:**

Agenda Contact: Asad Shah - 01274 432280  
E-Mail: [asad.shah@bradford.gov.uk](mailto:asad.shah@bradford.gov.uk)

## **A. PROCEDURAL ITEMS**

### **1. ALTERNATE MEMBERS (Standing Order 34)**

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

### **2. DISCLOSURES OF INTEREST**

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

*Notes:*

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) Officers must disclose interests in accordance with Council Standing Order 44.*

### **3. INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Asad Shah - 01274 432280)

#### **4. REFERRALS TO THE OVERVIEW AND SCRUTINY COMMITTEE**

Any referrals that have been made to this Committee up to and including the date of publication of this agenda will be reported at the meeting.

### **B. OVERVIEW AND SCRUTINY ACTIVITIES**

#### **5. BRADFORD BECK PILOT STUDY**

1 - 16

The Bradford Beck Pilot Study was first discussed by Members in April 2013 and has been before the Environment & Waste Management Overview and Scrutiny Committee on an annual basis since then. It was resolved in April 2018 that the ongoing collaboration between officers and Friends of Bradford Beck be supported; also that the Friends of Bradford Beck be congratulated for the work they have undertaken throughout the years.

The report of the Strategic Director, Place (**Document "AR"**) outlines progress made in the financial year 2018- 2019.

#### **Recommended –**

- (1) That the Friends of Bradford's Becks and the Strategic Director, Place be requested to work jointly on studies and proposals for the Canal Road Area.**
- (2) That the Friends of Bradford's Becks be invited to report back in a year's time.**
- (3) That the report be noted and that the ongoing collaboration between officers and the Friends of Bradford's Becks be supported.**

(Edward Norfolk – 01274 433905)

**6. AN UPDATE ON THE PROGRESS OF ACTIVE BRADFORD IN 2018** 17 - 28

Active Bradford is a partnership of agencies from across the District that are committed to working together to increase the number of people being active and playing sport across the Bradford District. This year the partnership became formalised as a Company Limited by Guarantee of which the Council is a founding member.

Last year Active Bradford presented to the scrutiny committee an update on the agreed physical activity strategy framework that it would be using to promote and develop physical activity across the District.

The report of the Strategic Director, Place (**Document “AS”**) sets out progress that Active Bradford has made over this year against that framework.

**Recommended –**

**That the Committee notes the current progress of Active Bradford.**

(Zuby Hamad – 01274 432671)

**7. BRADFORD DISTRICT CYCLE STRATEGY 2016 - 26 PROGRESS UPDATE** 29 - 40

Bradford District Cycle Strategy 2016-2026, entitled ‘Keeping the Wheels Spinning’, co-produced with the local cycling community, key cycling charities and the Council, was endorsed by Environment & Waste Management Overview and Scrutiny committee on 18 April 2017 and then by the meeting of Executive on 17 November 2017.

The report of the Strategic Director, Place (**Document “AT”**) provides an update on the progress with implementing the Bradford District Cycle Strategy and Action Plan (Top 10 Priorities and KPIs) in accordance with the resolution at the meeting of the Committee on 17 April 2018 that a progress report would be presented in twelve months.

**Recommended –**

**That the Committee notes the progress being made on the implementation of the Bradford District Cycle Strategy.**

(Derek Jones – 01274 431056)

## 8. EXCLUSION OF THE PUBLIC

The Regeneration and Environment Overview and Scrutiny Committee is asked to consider if the item relating to White Rose Energy Update (**Document “AU”**) should be considered in the absence of the public and, if so, to approve the following recommendation:-

### **Recommended –**

**That the public be excluded from the meeting during the discussion of the Not for Publication report relating to White Rose Energy Update on the grounds that it is likely, in view of the nature of the proceedings, that if they were present, exempt information within Paragraph 3 (financial or business affairs) of Schedule 12A of the Local Government Act 1972 (as amended) would be disclosed and it is considered that, in all the circumstances, the public interest in allowing the public to remain is outweighed by the public interest in excluding public access to the relevant part of the proceedings for the following reasons:**

**It is in the public interest in maintaining these exemptions because it is in the overriding interest of proper administration that Members are made fully aware of the financial implications of any decision.**

(Kate Smallwood – 01274 433885)

## 9. WHITE ROSE ENERGY UPDATE

The report of the Strategic Director, Corporate Resources (**NOT FOR PUBLICATION Document “AU”**) summarises Bradford Councils partnership with White Rose Energy.

### **Recommended –**

**That the Committee notes NOT FOR PUBLICATION Document “AU” and comments as appropriate.**

(Kate Smallwood – 01274 433885)

This page is intentionally left blank



## **Report of the Strategic Director, Place to the meeting of Regeneration and Environment Overview and Scrutiny Committee to be held on Tuesday 16 April 2019**

# AR

---

### **Subject:**

**Bradford Beck Pilot Study**

### **Summary statement:**

The Bradford Beck Pilot Study was first discussed by members in April 2013 and has been before the Environment & Waste Management Overview and Scrutiny Committee on an annual basis since then. It was resolved in April 2018 that the ongoing collaboration between officers and Friends of Bradford Beck be supported; also that the Friends of Bradford Beck be congratulated for the work they have undertaken throughout the years. This report outlines progress made in the financial year 2018- 2019.

### **Strategic Director:**

Steve Hartley  
Strategic Director of Place

### **Portfolio:**

Regeneration, Planning & Transport

### **Report Contact:**

Edward Norfolk  
Principal Drainage Engineer  
Phone: (01274) 433905  
E-mail: [edward.norfolk@bradford.gov.uk](mailto:edward.norfolk@bradford.gov.uk)

### **Overview & Scrutiny Area:**

Regeneration and Environment.

## 1. SUMMARY

Since the Committee meeting of 17<sup>th</sup> April 2018 there has been cooperation on a range of projects between Council officers in various sections and Friends of Bradford's Becks (FOBB). This report outlines the work carried out over the last year in collaboration to the catchment plan produced by FOBB that was supported by the Environment and Waste O&S Committee in 2013.

## 2. BACKGROUND

During the course of the year there have been work streams and developments involving FOBB and Council Officers in relation to Bradford Beck. An update on existing and emerging projects and initiatives are discussed below:

### Local Levy Funded Projects

As discussed in previous reports, following the floods of Decemeber 2015 it was recognised that there was a need need for a long term strategic approach to managing flood risk and associated environmental impacts across the Bradford district. In idenitifying this need the Council worked with the Environment Agency to scope and develop a Bradford Flood Programme Board. The Programme Board were able to secure local levy funding from the Yorkshire Regional Flood and Costal Committee to help deliver a range of aspirations and the following pieces of work have been funded through this govenernece structure within the financial year 2018/ 19.

- Following the success of the River Stewardship pilot project in 2016/17 and 2017/18, In collabaoration with FOBB and the Aire Rivers Trust, further funding was secured to appoint a Project Officer to work with the Aires Rivers Trust. The post was filled in Febuary 2018 and has worked on a range of projects through 2018/ 19. The Project Officer has assisted with the River Aire Care Project with an aim in creating a sustainable and active network of citizens looking after Bradford's rivers and supporting flood resilience activities on behalf of the community.
- The Shipley Canal Road Corridor Flood Risk and Benefits Study was completed in June 2018 in the form of a Strategic Outline Case (SOC). The study has investigated the multiple benefits that flood risk schemes could deliver in improving flood risk, providing environmental benefits, assisting in maintaining and achieving Water Framework Directive objectives, enhancing the transport links to and from the city centre, provide biological enhancements and creating open space to encourage social community benefits within the Shipley and Canal Road Corridor alongside Bradford Beck. The SOC has identified the Shipley Canal Road Corridor and Bradford Beck appear on the programmes of a range of project partners. The scale of any future scheme means funding is unlikely to be from a single source. This SOC provides the context for the start of discussions with a number of project partners, most notably West Yorkshire Combined Authority in relation to the Local Growth 3 fund. It also provides an opportunity to facilitate and guide discussions with the West Yorkshire Transport Fund as it becomes increasingly clear that there will be an overlap in the objectives for the transport improvements and the improvements along Bradford Beck. The SOC also improves the position of Bradford Council and assisted in its recent application for a European Structural and Investment Fund (ESIF) grant

### **Bradford Beck River Restoration Project**

CBMDC, The Environment Agency (EA), The Friends of Bradford Beck and the Wild Trout Trust are working in partnership to deliver a £90,000 EA funded scheme to re-naturalise the northern length of Bradford Beck. This will include the removal of Invasive Non- Native Species (INNS), habitat creation works, pedestrian access improvements and works to improve fish passage. Fish passage works will include the installation of baffles on existing barriers to slow the flow of water in key areas. Habitat works will include the planting of wetland species in areas cleared of invasive species, together with the enhancement of woodland ecology on surrounding river banks. Improved footpaths and signage will help walkers access the beck and raise its profile amongst local residents.

### **European Projects**

The Council are within their third year of the four year BEGIN (Blue / Green infrastructure through social innovation) project which was approved in early September 2016 to EU North Sea Region Secretariat; The Lead Partner being the Municipality of Dordrecht in the Netherlands. The project is progressing and will help support the aspirations of the Councils Green Infrastructure Study. The emerging approach in respect of Green Infrastructure and flood risk is based on the creation of a Linear Park along the length of Bradford Beck, restoring the natural character of the beck, retaining areas of natural floodplain, introducing new areas and enhancing existing areas of greenspace whilst incorporating sustainable drainage within new developments. The BEGIN projects also aims to engage with communities to increase awareness of the Beck and its catchment.

The Council are also within their first year of the four year SCORE (Smart Cities and Open data REuse) project which was approved in early September 2018 to EU North Sea Region Secretariat and runs until 2022; The project is progressing and aims to improve the delivery of public services based on innovative software solutions and data sharing. Smart City Initiatives include opening up public data for productive use. SCORE has the explicit objective of increasing the quality and reducing the cost of public service delivery of local authorities by using open source solutions, particularly relating to traffic and parking, sustainable mobility, and water and waste management. The work undertaken by the SCORE team, relevant to the Bradford Beck catchment, is detailed under the 'Monitoring and Data' heading below.

### **Pollution Prevention Working Group**

To tackle the ongoing historical pollution and ecological concerns over the water quality and embankment quality within Bradford Beck, the Council alongside FOBB the Environment Agency and Yorkshire Water set up a working group in 2017 to share the challenges we all face and how these might be dealt with for the short, medium and long term. The collaborative catchment approach has influenced a gradual change in the improvements necessary on Bradford Beck and increase the awareness of the issues within each organisation. The group provides a good platform for all the stakeholders to share relevant data and knowledge and has assisted in a series of investigations of pollution incidents.

### **Monitoring and Data**

The LoRaWAN (Long range wide area network) network is 'open' and available for anyone to use free of charge via 'The Things Network Leeds – Bradford'. The telemetry/communications infrastructure is still operational and is being used by Bradford College students.

The Council are in discussion with Bradford College and FOBB about future Beck monitoring including pollution monitoring. This aligns with Yorkshire Water's proposals for their Bradford Beck Catchment Investigation in Yorkshire Water's Price Review 2019 Water Industry National Environment Plan (PR19 WINEP) and the Council alongside FOBB has been consulted by Yorkshire Water in drafting these proposals.

The Council's SCORE team has released historical rainfall data and the Bradford Beck 2D Infoworks model as open data and this has been published by ICT on the Council's Datahub. The project is also currently looking at opening up and publishing near real time data from the Council's 12 rain gauges across the District and is producing a flood reporting smartphone 'app' led by the University of Bradford's Faculty of Engineering & Informatics who are also SCORE partners.

### **3. OTHER CONSIDERATIONS**

The Friends of Bradford Becks have provided an update to their work streams during 2018/19 and the report is included as appendix 1.

The Environment Agency has been approached on pollution incidents that have been reported on Bradford Beck and its tributaries during 2018/19. This data is included as appendix 2.

### **4. FINANCIAL & RESOURCE APPRAISAL**

None

### **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

None

### **6. LEGAL APPRAISAL**

None

### **7. OTHER IMPLICATIONS**

#### **7.1 EQUALITY & DIVERSITY**

None

#### **7.2 SUSTAINABILITY IMPLICATIONS**

None

#### **7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

None

#### **7.4 COMMUNITY SAFETY IMPLICATIONS**

None

## **7.5 HUMAN RIGHTS ACT**

None

## **7.6 TRADE UNION**

None

## **7.7 WARD IMPLICATIONS**

None

## **7.8 IMPLICATIONS FOR CORPORATE PARENTING**

None

## **7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESSMENT**

None

## **8. NOT FOR PUBLICATION DOCUMENTS**

None

## **9. OPTIONS**

None

## **10. RECOMMENDATIONS**

- 10.1** That the Friends of Bradford's Becks and the Strategic Director, Place be requested to work jointly on studies and proposals for the Canal Road Area.
- 10.2** That the Friends of Bradford's Becks be invited to report back in a year's time.
- 10.3** That the report be noted and that the ongoing collaboration between officers and the Friends of Bradford's Becks be supported.

## **11. APPENDICES**

Appendix 1 - Friends of Bradford Becks summary of activities 2018/ 19

Appendix 2 - Environment Agency Pollution Incidents 2018/ 19

## **12. BACKGROUND DOCUMENTS**

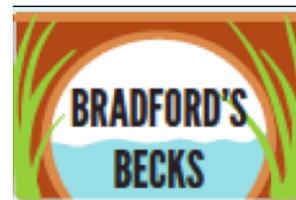
### **Bradford's Becks – a New Lease of Life**

**Available online from:**

<http://bradfordbeckdotorg.files.wordpress.com/2013/02/bradfordsbecksfinalweboptimised.pdf>

This page is intentionally left blank

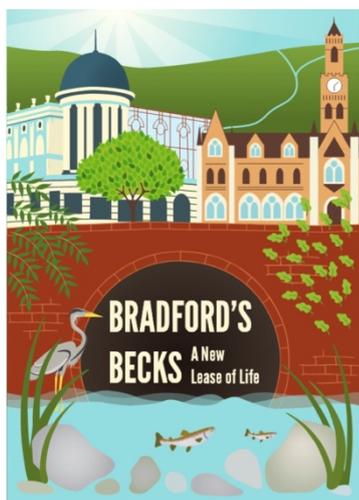
# Friends of Bradford's Becks summary of activities 2018-19



Friends of Bradford's Becks report to Regeneration and Environment O&S Committee, April 2019

## Introduction

The Friends of Bradford's Becks (FOBB) is a community group of Bradford based residents and ecologists. We are keen to see the eventual restoration of the Bradford Beck river system as a contribution to the quality of the city. FOBB was formed to achieve the six visions in the catchment management plan<sup>1</sup> which



was written after widespread consultation during 2011. The visions are:

- clean (i.e. free of pollution)
- visible
- accessible
- thriving (i.e. good ecologically)
- cared for becks
- in a water wise city

The catchment plan was supported by the Environment and Waste O&S Committee in 2013, and officers were requested to give FOBB assistance with the resulting projects. We have reported back to the Committee in April each year since, and this is our report for April 2019.

## Highs and lows in 2018-19

### Pollution



Let's start with the lowest low we have had on Bradford Beck since FOBB started in 2012. All fish and most invertebrates below the city centre were wiped out in August. A major malfunction of Yorkshire Water's sewage system diverted large amounts of raw sewage into the Beck which turned black and was carpeted with sewage fungus. We think the leak happened intermittently for several weeks. The Environment Agency did not do a satisfactory investigation and so was unable to gather sufficient evidence to pursue YW, and just issued a formal warning letter. We are contesting this outcome – we do not intend to let it rest!



<sup>1</sup> Aire Rivers Trust, 2012. Bradford's Becks: a new lease of life. Available from <https://bradfordbeckdotorg.files.wordpress.com/2013/02/bradfordbecksfinalweboptimised.pdf>

In the same vein, we continued to see sediment pollution of Pitty Beck from the Keepmoat development on Allerton Lane. When planning permission is given for housing (or other developments), a condition should be imposed requiring the installation of sediment trapping **before** work starts. On a recent visit (15<sup>th</sup> March), it looks as if they are finally putting in the right equipment, but this is years too late.

## High points

Two really good things have happened in the last year. And we have had good engagement with Council Officers in many areas.

**Renaturalisation** of the Beck is finally getting started! A collaboration between the Environment Agency, Bradford Council (mainly Landscape), ourselves and the Wild Trout Trust will see work begin in 2019 to improve the ecology and riverside of the Beck between the River Aire at Shipley and Briggate. Weirs and bridges will be altered to make it easier for fish to pass upstream, the morphology will be improved to enable fish and invertebrates to live there more easily, and bankside improvements will be



(Picture to the left shows how a bridge can be modified with green oak sleepers to enable fish to swim up more easily)

**Investigating Bradford’s sewage system.** As a result of FOBB’s evidence gathering on pollution over the last few years, Yorkshire Water are required to carry out two investigations of the Bradford sewer system in the next business cycle; these will start in in April 2020. The first is called “Bradford Beck catchment investigation” and

*The objective of this catchment scale study is to understand the polluting inputs to the Bradford Beck system and their impact on the ecology, working in partnership with local interest groups, and to produce a detailed strategy for reducing pollution and improving ecological status.*

The second study is to analyse whether the system meets the standards for intermittent discharges (ie in wet weather) and will be done by numerical model of the response of the system.

Both of these projects are investigations. It may be the business cycle later (2025-29) that any significant improvements are made, but at least we are moving in the right direction.

**News**  
28th November 2018

### New project will bring more fish into Bradford beck

By Jo Winrow | [JoW\\_Tanda](#)  
Reporter



A project is taking place to encourage more fish into Bradford Beck

[f](#) [t](#) [in](#) [e](#) 6 comments

**THREE organisations are to work together on a project to encourage more fish into Bradford Beck from the River Aire.**

Fish, such as trout and minnows, are able to ascend the river, but it remains difficult due to obstructions on the bed.

There are three weirs and several sills under road bridges that the fish have to jump over in order to access parts of the beck.

made.

**Most read** Com

- 1  Duo caught handed to smuggle c prison 'un nose' duri grooming
- 2  Lorry crashed c overturns sliproad
- 3  Murder ju sworn in c
- 4  Structural assessme after Grea Road mill
- 5  JAILED: Dr driver left injured as three vehi police che
- 6  Here's ho two frienc their way

## Other FOBB activities in 2018-19

We continue to raise **Awareness** of the Beck, for example:

- Four guided walks.
- Three litter picks.
- Taking part in Bubble Up, opening a city centre manhole to show the hidden Beck.
- Miss Connection, our storyteller, has delivered six sessions on mis-connected drains and pollution to schools, reaching 1500 people.
- Giving talks to community groups about the Beck.

We restarted **Japanese Knotweed** treatment along the Beck and will continue this year.

And our **Pollution Hunting** continues, reporting multiple problems to the Environment Agency. Most of these have been sewage misconnections, with others being sediment from constructions sites.

We have commented on several **planning applications**, notably on the proposed development off Leaventhorpe Lane. Fortunately this application was turned down, as the 3-4 m high access road proposed would have destroyed the continuity of the green corridor along Pitty Beck.

## To the future – review of FOBB priorities

Because we have successfully got two major projects underway (see Highs above), we decided to review what our priorities should be for the next few years. With the support of the BEGIN INTERREG project, we held a workshop for FOBB members and several CBMDC officers on 1<sup>st</sup> February. This was followed by a vote amongst the membership, which resulted in the following projects:

Project	What is it?	What is needed from CBMDC?	Finance?
Signposting Footpaths.	A set of about 20 finger-posts to help people find the becks and follow our walks.	Stop giving us the run-around and have one officer sort out permissions!	£2500 from the Co-op.
Information boards.	Create and install information boards at selected locations with some history, ecology and pollution prevention advice!	Permission to install, advice on what would be appropriate and how to proceed	£3500 from Co-op
Wild Flower Planting.	We were given 250 m <sup>2</sup> of seeds by Bradford beekeepers to plant along the beck.	Liaison with Landscape and Countryside over locations and permissions.	None.
Litter picking.	A series of mornings' litter picking in the becks (if safe) and on the banks, followed by a hot drink and biscuits. March and April are best months, when plants are low.	Collection of waste – this is in hand	None.

Project	What is it?	What is needed from CBMDC?	Finance?
Natural Flood Management for Pitty Beck.	Develop a plan for NFM in the Pitty Beck catchment, to reduce flooding risk downstream and improve water quality. May involve: tree planting, fencing off horse paddocks from beck, slowing runoff with little dams, rain planters and soakaways for houses.	Close liaison with Drainage (in hand) and Estates. Will be linked to Leeds Flood Alleviation Scheme, and developed jointly with the Environment Agency.	None for initial planning. Will require funds to carry out.
Sediment control on New Builds.	Work with local construction/development companies (and EA and Council) to educate on best practice to prevent silt entering the Becks and damaging wildlife. Likely to develop into a training programme and preparation of a guidance document. Quite a large project, maybe 20 companies to engage with over time.	A CBMDC project champion to assist with development and delivery of the project.	Probably needs funding for a project officer to set up and deliver visits and training.
Beck Buddies.	Riparian land owners are those who own the river banks, they also own the bed up to the beck centreline. Work with them to develop an interest a) in monitoring the water quality and reporting issues, b) preventing pollution and litter from their own sites, c) reducing runoff.	A CBMDC project champion to assist with development and delivery of the project.	Small funding for leaflets and signs; we have sufficient.
Plastics.	An educational campaign to prevent wet wipes and other sanitary materials getting into the becks. Focus on stopping people flushing stuff down toilet. Carry out in cooperation with Yorkshire Water which has a campaign underway (Wipesaur).	Nothing at present (although support always welcome!)	None for initial planning.
Pollution monitoring.	A Citizen Science approach to finding misconnections and irregular CSO discharges. Designing, making, installing and testing a new low-cost sensor which alerts volunteers to check the becks for pollution.	A project leader to liaise with YW and develop a plan – currently underway.	Expecting YW funds.

We ask for continued support in our campaign to improve Bradford's Becks for both the city's and the environment's benefit. Council Officers and FOBB are working well together on large projects such as renaturalisation and pollution campaigns.

However, we have more difficulty on smaller projects, such as the signposts for footpaths. Having reached agreement on this with the Council 4 years ago, we are now being asked to deal separately with three or four separate departments.



Barney Lerner  
Chair, Friends of Bradford's Becks  
barney.lerner@gmail.com

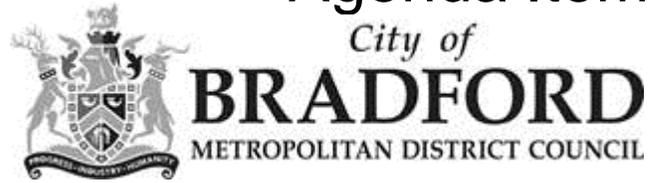
This page is intentionally left blank

Notification	Notification Date	Location	NGR
1599820	26/03/2018	Heaton	SE 13130 35750
1642102	08/08/2018	Crossley Hall	SE 13160 33862
1643077	11/08/2018	Owlet	SE 15222 36410
1643208	11/08/2018	Owlet	SE 15153 36663
1645729	21/08/2018	Poplar Rd	SE 15255 36497
1651268	14/09/2018	Scholemoor	SE 13086 32305
1653240	24/09/2018	Keepmoat Homes	SE 11075 33328
1656414	08/10/2018	Crossley Hall	SE 13125 33723
1659082	20/10/2018	Chat Hill	SE 11017 32252
1666587	29/11/2018	Windhill	SE 15155 37581
1667413	04/12/2018	Keepmoat Homes	SE 11007 33394

Incident Category	Cause of incident	Premises
Category 3 (Minor)	Pipe Failure below ground	Water Distribution System
Category 3 (Minor)	Pipe Failure below ground	Water Distribution System
Category 3 (Minor)	Fire at AWM	Transfer Station
Category 3 (Minor)	Not Identified	
Category 2 (Significant)	Sewer Failure or Overflow	CSO
Category 3 (Minor)	Vandalism of Sewer	Adopted Foul Sewer
Category 3 (Minor)	Inadequate Control	Construction and Demolition
Category 3 (Minor)	Vandalism of Sewer	Foul Sewer
Category 3 (Minor)	Fire	Private Dwellings
Category 3 (Minor)	Not Identified	
Category 3 (Minor)	Control Measure Failure	Construction & Demolition

Pollutant  
Contaminated Water  
Suspended Solids  
Smoke Particles  
Not Identified  
Crude Sewage  
Grey Water  
Soils and Clay  
Grey Water  
Firefighting Run-Off  
Oil or Fuel  
Soils and Clay

This page is intentionally left blank



## **Report of the Strategic Director Place to the meeting of the Regeneration and Environment Overview and Scrutiny Committee to be held on 16 April 2019**

**AS**

---

### **Subject:**

**AN UPDATE ON THE PROGRESS OF ACTIVE BRADFORD IN 2018**

### **Summary statement:**

Active Bradford is a partnership of agencies from across the District that are committed to working together to increase the number of people being active and playing sport across the Bradford District. This year the partnership became formalised as a Company Limited by Guarantee of which the Council is a founding member.

Last year Active Bradford presented to the scrutiny committee an update on the agreed physical activity strategy framework that it would be using to promote and develop physical activity across the District.

This report sets out progress that Active Bradford has made over this year against that framework.

---

Steve Hartley  
Strategic Director of Place

Report Contact: Zuby Hamard  
Phone: (01274) 432671  
E-mail: [zuby.hamard@bradford.gov.uk](mailto:zuby.hamard@bradford.gov.uk)

### **Portfolio:**

**Healthy People & Places**

### **Overview & Scrutiny Area:**

**Regeneration & Environment**

## **1. SUMMARY**

- 1.1 Active Bradford is a partnership of agencies from across the District that are committed to working together to increase the number of people being active and playing sport across the Bradford District.
- 1.2 Last year Active Bradford presented to the scrutiny committee an update on the agreed physical activity strategy framework that it is using to promote and develop physical activity across the District
- 1.3 In common with many other areas physical activity levels across the District are too low which is causing harm to people's health, wellness and prosperity. However, recent Sport England's surveys have shown an improvement relating to a reduction in the number of inactive adults in the District. Whilst difficult to prove direct causal relationships it does appear the work of partners is starting to have some effect on activity levels.
- 1.4 As in previous years' partners have been creating many opportunities to be active through events, activity programmes and facility developments. But we need to do more collectively if we are to significantly shift activity levels at a population level. The first steps of this "Whole Systems Approach" has commenced over the last year through the Sport England "Local Delivery Pilot" targeted at children and families to the north of the City.

## **2. BACKGROUND**

- 2.1 It is now widely recognised that being inactive is the fourth biggest cause of early mortality in this country. It is estimated that 363 deaths would be preventable each year if everyone in the District were to become active. The health cost of physical inactivity relating to cancer, diabetes, coronary heart disease and cerebrovascular disease are to the Bradford District is estimated to be £9.94m per year. But it is more than that. Along with better physical health, evidence is pointing to physical activity contributing to an improved sense of well-being leading to better mental health; improvements in attainment in young people; improved sense of self-esteem and confidence; and an improved sense of belonging to the community.
- 2.2 The most recent Sport England Active Lives research published relating to November 2018 suggests Bradford has lower levels of inactivity (undertaking less than 30 minutes of moderate activity per week) than most other districts across West Yorkshire and South Yorkshire and is below the national average. The data shows that Bradford is one of only a handful of local authority areas across the country that has had a significant reduction in inactivity levels. This is good news although we should exercise some caution in interpreting the specific results due to the sample size. We will get a clearer understanding of the pattern of activity over the next few years.

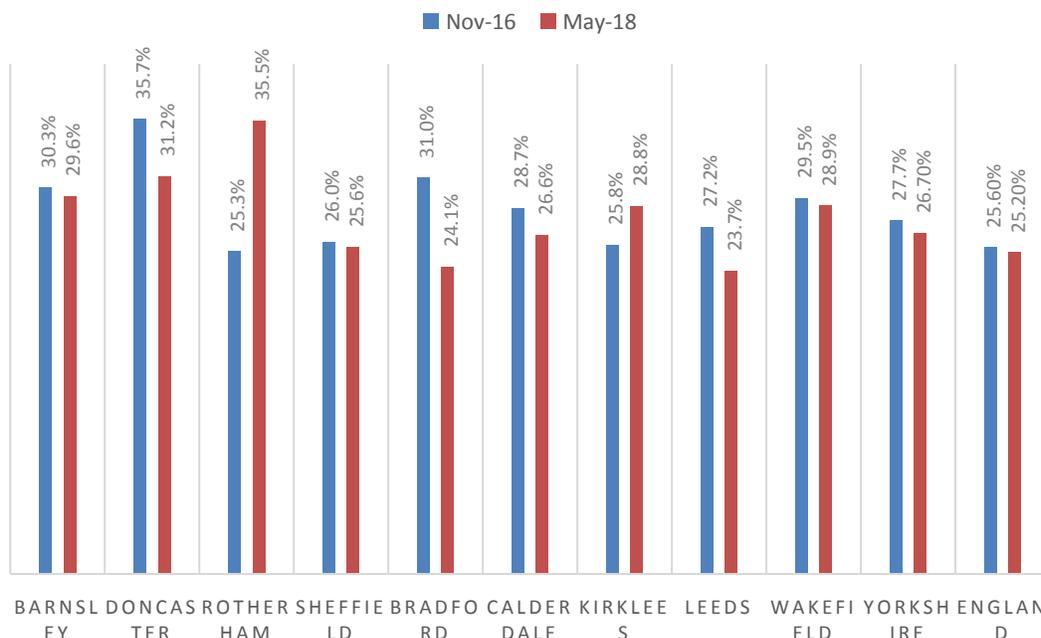


Figure 1 Inactivity Rates (less than 30 minutes of moderate intensity activity per week) Active Lives, Sport England

★ Statistically significant

2.4 When the data is broken down into subsets, such as age groups, at a District level it loses some accuracy, however, it again can be surmised that men are more active than women, those on higher incomes are more active than those on lower incomes and the older a person is the less likely they are to be active.

2.5 We have more specific data relating to young people (6 to 10 year olds) from Born in Bradford research work:

- 77% of children were not meeting physical activity guidelines of (≥60 min of moderate-to-vigorous physical activity; MVPA), average daily MVPA was 48±20 minutes
- 60% of the children's waking time was spent sedentary (7.4 hours)
- Girls spent on average 8 minutes less time per day engaged in MVPA than boys although levels of sedentary time were similar between the sexes
- South Asian children spent of average 9.5 minutes less time per day in MVPA than white British children, and only 15% of South Asian children met guidelines for physical activity
- During autumn and winter the percentage of children meeting guidelines was low, 20 and 11% respectively, during spring and summer this increased to 51 and 70% respectively (all data collected during school-term).

2.6 No single initiative or promotion will make a step change in activity levels across the District. It will take a systematic, committed and joint effort and focus across the District from everyone if we are to make a difference. Similar and connected to the approach to tackling obesity our "Whole Systems Approach" needs to embrace social, environmental and policy changes to support individuals to become active.

### 3. OTHER CONSIDERATIONS

#### Active Bradford Work in 2018

- 3.1 As a partnership of agencies Active Bradford's role is to influence policy, support organisations, develop new opportunities to be active and promote the benefits of activity. In doing so its ambition is to create a working environment between partners that ensures a collective, co-ordinated effort is taking place.
- 3.2 The main focus for this year has been the preparation and development phase of the Local Delivery Pilot (LDP). It was reported last year that Bradford had been successful in its bid to become one of 12 Sport England LDPs in England which will focus on intensive research and action to raise activity levels. The Bradford bid focussed on children and families in areas north of the city including Allerton, Fairweather Green, Toller, Heaton, Manningham, City, Bolton/Undercliffe, Windhill and Eccleshill. The programme is being led by Born in Bradford which is able to access data and insight from their cohort studies.

Research is at the heart of the programme and defined the decisions around 'our place'. A range of factors were taken into account including demographic data, the ability to compare impact on different communities, ability to use Born in Bradford research data and not covering the same area as the Better Start programme. The areas selected on this basis are Allerton, Fairweather Green, Toller, Heaton, Manningham, City, Bolton/Undercliffe, Windhill and Eccleshill. The learning from the LDP will be shared across the district and nationally and will inform future policy and practice.

Early in the year we were successful in being allocated an initial £1m for staffing and project work over the next few years. As a result, a staff team of researchers and development managers is now in place.

Over the year a tremendous amount of discussion has taken place with over a thousand children and families and with community organisations in the area to better understand the issues relating to physical activity.

An initial implementation plan has now been drawn up looking at four areas:

- **Community**
  - o Community Engagement Managers support local community groups and provide small scale funding for groups test out their ideas to get children active
  - o Identify, train and support local physical activity leaders

- **Environment**
  - o Build engagement in local parks and improve play facilities
  - o Improve local greenspace and encourage engagement with the wider countryside
- **Organisations**
  - o Support schools to build physical activity throughout the school day
  - o Local VCS organisations deliver a range of fun, informal physical activities
  - o Work with local Mosques to embed physical activity in the Madrassas
- **Families**
  - o Raise awareness of the importance of children's physical activity and reducing excessive screen time
  - o Communicate 'what's on' to families and children

The second phase of the bid for around £3m has been submitted at the end of March.

3.3 Outside of that partners of Active Bradford have continued to deliver against the physical activity framework. The following is a reflection of some of that work:

- Organisation of mass participation events were reviewed in 2018 and only the Bradford City Runs were organised. A shorter organisational timescale resulted in a reduction in entries (500 adults and 150 children). The review recommended the following events for 2019 - City Centre Cycle; Bradford City Runs; Activation for the UCI World Championship Cycle Race, Women's Cycle Conference, continuation of the Valley Parade Memorial Football Tournament and District Schools Football Festival. The Bradford City Runs will be extended in 2019 to include a 10 mile race and the Yorkshire Veteran's 5km championship race.
- Winter and Summer School Games organised for district schools with over 2000 competitors. East Morton Primary, Eldwick Primary, Baildon Primary and Myrtle Primary schools all progressed to the West Yorkshire Finals and gained medals.
- Throughput in Council Sport and Leisure Facilities in 2018 was 1,664,278.
- Attendance at Council swimming lessons increased across the district. 7,096 pupils attended the 36 week schools programme. 14,271 people completed the 12 week private lessons programme.
- Development of Park Runs continues across the district. Since 2018 new Park Runs have been established at Cliffe Castle (250 + per week), Myrtle Park (starts April 2019) and Lund Park Junior Park Run. Community Sports Development is currently in discussions with Park Run to organise runs in Bowling Park, Wibsey Park, Peel Park and Ilkley. All are expected to commence in 2019.

- The 'Get Out Get Active' (GOGA) programme through Bradford Disability Sport & Leisure continued to introduce disabled and inactive people to physical activity opportunities. Participation figures for the target areas in 2018/19 are Holmewood – 327; Keighley – 394; Manningham – 669. Total participants - 1390
- BDSL has been able to continue to develop activities for young people providing them the opportunity to work with coaches from a multitude of sports clubs and groups.
- Some of the young people have gone on to join clubs on a permanent basis
- BDSL has supported 5 athletes and 1 coach to attend the Special Olympics World Games, in Abu Dhabi they have been training hard over the last 3 years. A very positive experience for those with an intellectual disability. Medals were achieved by all 5 athletes.
- Further work with adults has supported new walking sessions, doing inclusive sports, linking in partnerships to increase their opportunities.
- Promotion of the Daily Mile, where pupils run 15 minutes a day, has seen 37 primary schools registering. This figure will increase after the appointment by Yorkshire Sport Foundation of a Daily Mile Local Co-ordinator.
- The Bikeability scheme is engaging young people across the district and preparing them to make cycling a lifelong activity. 2969 pupils have achieved a Level 1 or Level 2 qualification. 1500 pupils achieved accreditation for at a minimum of one of the following: Bikeability Balance; Bikeability Fix; Bikeability Promotion; Bikeability Ride.
- All these interventions were through Central Government funding accessed through the Bikeability Trust and therefore is totally dependent on continued Government support. In 2018/2019, as in previous years, additional Bikeability funding was applied for and the application was successful, hence the growth in delivery across all the disciplines. Next year 2019/2020 there is less allocation of funding, therefore unless there is additional funding the delivery will be for significantly fewer places across all disciplines
- Organisation of the 4<sup>th</sup> Bradford Sports Awards attracted approximately 500 people. The Council's Department of Place received the Sporting Highlight 2018 award for the work linked to the Tor de Yorkshire. Bradford Park Avenue F.C won the Club/Team of the Year and Bradford City Disability F.C Ladies were presented with the Amateur Club/Team Award.
- One in a Million Sports Charity delivered a range of courses focused around sports, arts and enterprise to over 1700 young people from our most low income areas, with 153 of them receiving accreditations and qualifications.
- The Dance for Life project is currently running Early Years dance sessions at 10 primary schools across the district. This project was organised to align with

evidence provided by Public Health indicating that poor levels of activity in children under 5 years contributed to obesity in later years.

- Dance for Life continue to deliver a dance curriculum for One in a Million Free school, Mixed Ability sessions at Heaton Tennis Club, School Holiday Dance camps for children & young people and activity sessions for over 60's.
- A dance project, DANCE ON, supported by National Lottery funding from Sport England, started working with various community groups to set up new classes across the district.
- The sessions are targeting people over the age of 55 and are designed to be a fun way to meet new friends and move to music The sessions are open to anyone.
- Satellite clubs are providing opportunities for young people, aged 14 – 19, who are not already active to take part regularly in sport and activity. The clubs in different sports are convenient for young people and are providing a positive experience of being active. 68 Satellite clubs have now been created across the district with 7 new ones in 2018.
- The Council's Community Sports Development Unit has been working with British Fencing to qualify South Asian women in Fencing. 17 women attended two Activator courses in January and there are now six fencing sessions being delivered for children and young people.
- In September 2018 a cricket integration project, Breaking Boundaries, was launched in Bradford. The project is funded by Spirit of 2012, an Olympic Legacy fund and is administered by the Youth Sports Trust. The aim of the project is to recruit young people aged 16 – 25 years has community champions to develop cricket related activities to bring young people, their families and communities together. The current target wards are Little Horton and Bowling/Barkerend. A Community Activator is employed by the Community Sports Development Unit but externally funded by the Youth Sports Trust. 53 Community Champions were recruited at a launch event in December 2018 with the target being 50 young people. Community activities related to project will start from Easter 2019 with special projects to be organised for the start of the Cricket World Cup in June.
- On 22<sup>nd</sup> June 2019 Public Health, CCG's, and community partners will be launching the Living Well programme.
- The programme will tackle the causes of unhealthy behaviours including physical inactivity.
- The programme will deliver a range of family focussed health and physical activity engagement events at Richard Dunn Sports Centre, Keighley Leisure Centre and a 3 day promotional event during the Dragon Boat Festival.
- In September delivery of a Living Well schools programme will be launched.
- The Living Well programme has brought together the Self Care and Prevention Programme and is progressing work to include Pillar One of the Mental Health Well Being Strategy.

- BEEP, the GP referral scheme, has increased the number of supported patients who suffer with a wide range of long term conditions and obesity in becoming active. There are 1000 referrals either contracted or fully paid up front members using Council facilities. The overall number of patients coming into the service in 2018 was 1450 (2017-1230). The scheme won the Active Bradford Lifestyle award in 2018.

#### Improved Places to be active and play sport.

Phase 2 of the Cycling City Connect programme is nearing completion on the Valley Road/ShIPLEY route. The Official Opening will be on the 11th May 2019.

Completion of Phase 1 of the Bradford Park Avenue Cricket Ground attracted the inaugural Yorkshire Cricket Festival. The Festival was a programme of community matches, women's games and coaching for children.

Work on the new 17 million leisure centre remains on target to open in September 2019. The new facility comprising 8 court sports hall, 6 lane 25metre pool, small pool with movable floor and fitness centre at Sedbergh continues on target to open in September 2019.

Current community engagement and consultation is being carried out by Well Bradford regarding a new leisure facility at Squire Lane due to be completed in 2021.

Funding application to the Football Foundation and British Cycling has been submitted to develop the Wyke Manor school site into a multi-purpose outdoor community sports hub. The proposed facility will include changing rooms, a floodlit artificial football pitch, grass football pitches and cycling track.

- 3.4 Active Bradford has also been working on getting its own governance arrangements in place and became incorporated as a Company Limited by Guarantee with six initial members (Bradford Council, University of Bradford, Bradford Teaching Hospital Trust, One in a Million, Bradford College and Yorkshire Sport Foundation). Other organisations involved include Bradford City, Bradford Bulls, Bradford Disability Sports Association, the Clinical Commissioning Group and Bradford Young Lives along with numerous schools, sports and voluntary organisations.
- 3.6 Joint planning and delivery groups have also been established in the life-course groups (Early Years, Children and Young People, Adults and Older People) aligned to the strategy.

#### **4. FINANCIAL & RESOURCE APPRAISAL**

There are no financial implications.

## **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

There are no significant risks arising out of the framework

## **6. LEGAL APPRAISAL**

There are no legal issues in this report.

## **7. OTHER IMPLICATIONS**

### **7.1 EQUALITY & DIVERSITY**

The actions plans arising from the work of Active Bradford will have a large focus on those who are currently inactive or low participation groups in sport. These tend to be those on low incomes, disabled people, some women and girls and some ethnic minority groups.

### **7.2 SUSTAINABILITY IMPLICATIONS**

N/A

### **7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

Through the strategy implementation Active Bradford will be looking to influence local transport and planning strategic plans to increase the number of people making journeys by walking and cycling across the city. This should contribute to lower emissions'.

### **7.4 COMMUNITY SAFETY IMPLICATIONS**

N/A

### **7.5 HUMAN RIGHTS ACT**

N/A

### **7.6 TRADE UNION**

N/A

### **7.7 WARD IMPLICATIONS**

N/A

### **7.8 IMPLICATIONS FOR CORPORATE PARENTING**

Officers from S&C work closely with officers from Children's Services and Health and Wellbeing to consider and develop joint and complementary policies regarding

sport, health improvement and physical activity and link with partners to ensure these are considered in the development of services across the district with all partners.

## **7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT**

Sport and Culture do consider the implications of data protection and information security matters arising from their work and working with partner agencies on annual basis. We will undertake a Privacy Impact Assessment for the new activities that are taking place through the Local Delivery Pilot and request the Active Bradford Partnership to undertake a similar assessment in the coming year with all partner agencies.

## **8. NOT FOR PUBLICATION DOCUMENTS**

None

## **9. OPTIONS**

N/A

## **10. RECOMMENDATIONS**

That the Committee note the current progress of Active Bradford.

## **11. APPENDICES**

Appendix 1 - Active Bradford Ltd. Governance

## **12. BACKGROUND DOCUMENTS**

Active Bradford Strategic Framework

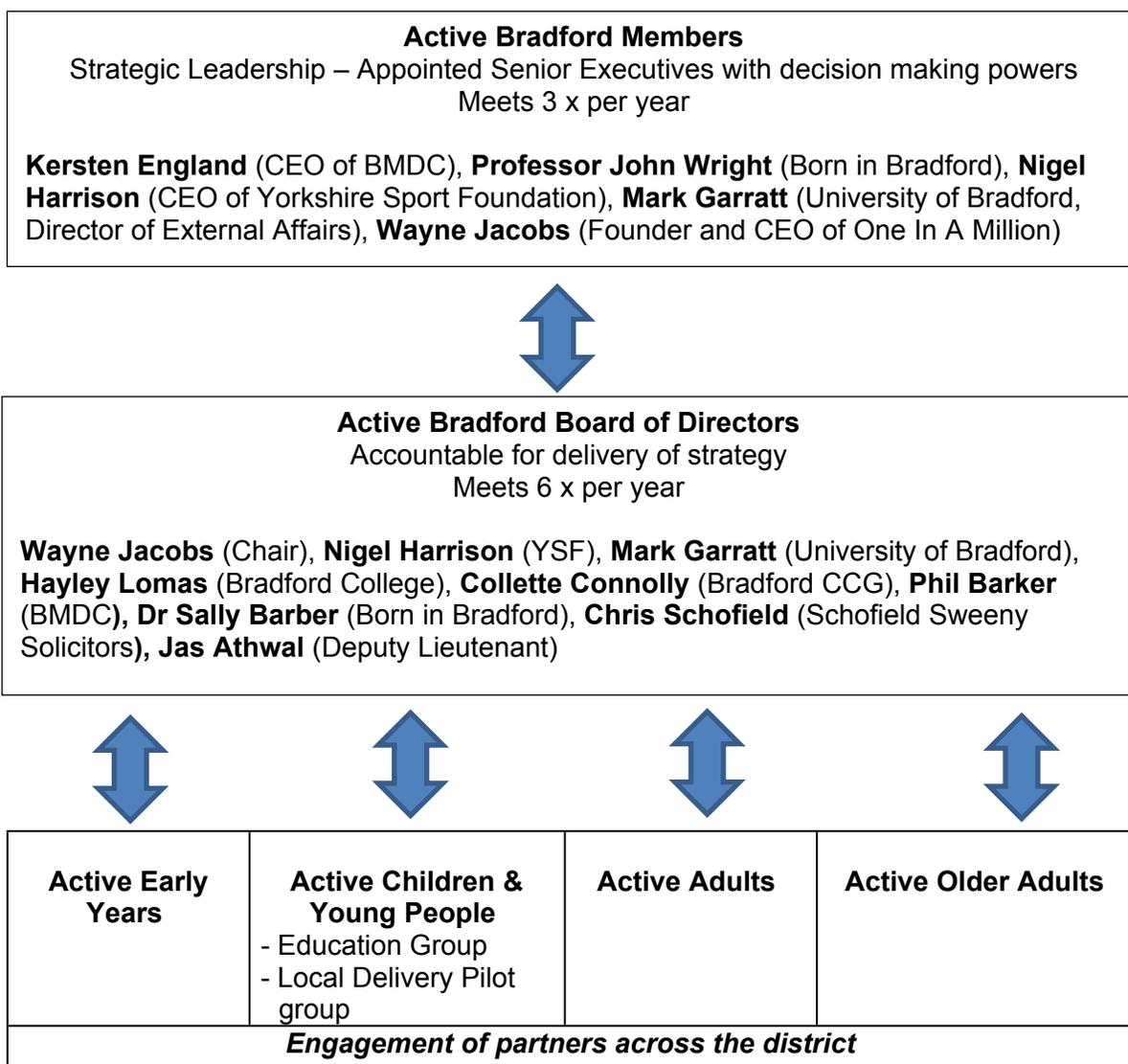
<http://www.yorkshiresport.org/wp-content/uploads/2017/01/Active-Bradford-PA-and-Sport-Strategic-Framework-Jan-2017.pdf>

**Active Bradford Ltd**

Active Bradford is made up of six member organisations from across the district who are committed to working together to increase the number of people being active and playing sport in Bradford.

These six members are the University of Bradford, Bradford Metropolitan District Council, Bradford College, Bradford Teaching Hospitals Foundation Trust (Born in Bradford), Yorkshire Sport Foundation and One In A Million.

Many other partners will be involved in Active Bradford as part of the life course sub-groups that make up the structure of the company. It will be at these life course groups that the strategy comes to life and is delivered. The structure for the company is outlined below:



We believe physical activity and sport has a huge role to play in the Bradford district and are driven by our vision for;

***‘A healthy and prosperous Bradford where everyone chooses to make physical activity and sport an everyday part of their lives’***

This page is intentionally left blank



# **Report of the Strategic Director, Place to the meeting of the Regeneration and Environment Overview and Scrutiny Committee to be held on Tuesday 16 April 2019**

# **AT**

---

## **Subject**

**BRADFORD DISTRICT CYCLE STRATEGY 2016 – 26 PROGRESS UPDATE**

## **Summary statement**

Bradford District Cycle Strategy 2016-2026, entitled 'Keeping the Wheels Spinning', co-produced with the local cycling community, key cycling charities and the Council, was endorsed by Environment & Waste Management Overview and Scrutiny committee on 18 April 2017 and then by the meeting of Executive on 17 November 2017.

This report provides an update on the progress with implementing the Bradford District Cycle Strategy and Action Plan (Top 10 Priorities and KPIs) in accordance with the resolution at the meeting of the Committee on 17 April 2018 that a progress report would be presented in twelve months.

---

Steve Hartley: Director of Place

**Portfolio:**

Planning, Transportation and Highways

**Overview & Scrutiny Area**

Regeneration and Environment

Report Contact: Derek Jones  
Senior Transport Planner Infrastructure &  
Local Plan Implementation  
Phone: (01274) 431056  
E-mail: [Derek.Jones@bradford.gov.uk](mailto:Derek.Jones@bradford.gov.uk)

## **1.0 SUMMARY**

- 1.1 Bradford District Cycle Strategy 2016-2026, entitled 'Keeping the Wheels Spinning', co-produced with the local cycling community, key cycling charities and the Council, was endorsed by Environment & Waste Management Overview and Scrutiny committee on 18 April 2017 and then by the meeting of Executive on 17 November 2017.
- 1.2 This report provides an update on the progress with implementing the Bradford District Cycle Strategy and Action Plan (Top 10 Priorities and KPIs) in accordance with the resolution at the meeting of the Committee on 17 April 2018, that a progress report would be presented in twelve months.

## **2.0 BACKGROUND**

- 2.1 The Cycle Strategy, endorsed by the Council is explained in the "Document Keep the Wheels Spinning" produced in 2012 by a partnership of a range of people from all the major sectors that have an interest in cycling including Bradford Council. Whilst the contents have been endorsed by the Council no commitment exists for implementation of all projects which are subject to resources across both the Council and partners.
- 2.2 The strategy objectives and Key Performance Indicators (KPI's) were also endorsed to monitor progress on cycle scheme implementation.
- 2.3 The Action Plan is a 'live' document which is intended to function as a catch all for the aspirations of cycling development work in the District. As highlighted in the previous report to the Committee on 17 April 2018, it was proposed that an Action Plan 'Top 10 Priorities' list should form the basis of future reporting to the Committee – to present the key issues as understood by the cycling community, raise awareness of these issues within the authority and explore possible solutions to which the authority might be able to contribute towards or progress.
- 2.4 Council Officers have worked with their partners (some of the independent Groups and B-Spoke) on the production of this report and have attended their meetings. During the B-Spoke latest meeting on 4th March 2019 the current and potential future Objectives of the cycling strategy implementation were discussed.
- 2.5 The report sets out performance against the selective key Performance Indicators (KPIs). The first part sets out performance in terms of cycle accidents and personal injuries. Cyclists and pedestrians are among the most vulnerable road users. The Stats 19 records show a slow rate of reduction in Casualties (killed or seriously injured (KSI). Details of the extents of personal injury accidents in terms of "Killed or Serious" accident severity based upon the "Stats 19" Police records (Note; A Serious Injury is one that requires detention on Hospital) are presented. The records show a low rate of reduction in cyclist injuries over the last 5 years.
- 2.6 The second part sets out performance with reference to the priority Cycle Strategy objectives and presents progress with reference to individual cycle

facilities/schemes that have been implemented or in the process of being implemented - either as a “stand alone” scheme or as part of larger projects. As will be noted some projects achieve more than one strategy objective. This shows the scale and breadth of on-going work to support cycle provision at a range of scales.

- 2.7 The final part outlines the work by the various cycling bodies and partners in support of the Strategy.

### **Cycle Strategy Objectives**

- 2.8 The Cycle Strategy objectives have been defined from detailed discussions with independent Groups and Partners who have an interest in cycling and Council Officers.

- 2.9 The ten priority objectives referenced in the “*Keep the Wheels Spinning*” Document (2016 – 2026) are :-

1A. Strategic Route Development (Canal Road Greenway; Shipley routes)

1B. Local Network Development (Scheme interventions for cycling)

1C. Way finding and Maintenance (On-going maintenance)

1D. Destination Infrastructure (Incorporated into development proposals)

2A. Championing Cycling. ( Council support & Cycle Clubs)

2B. Cycle Training (Council & Cycle Clubs)

2C. Support for Cycling events & activities.

3A Advertising and promotion (eg Capital for Cycling & West Yorkshire Safer Roads Group/ Cyclist Clubs)

3B Educating partners (eg Capital for Cycling / Council & Cycle Clubs)

3C Leadership, responsibility & delegation (Council & B-Spoke)

### **The Key Performance Indicators (KPI's)**

- 2.9 Progress in implementing the Cycle Strategy is explained in this report in terms of specific KPI's that are associated with the strategy objectives in terms of the following schemes and cyclist user groups :-

- Cycle accidents Personal Injuries.
- New cycle schemes
- New cycle routes
- Actions of Independent Cyclist user Groups

## Cycle Accidents (KPI's)

- 2.10 It is not the intention that detailed information is presented in this report on specific cycle accident locations and extents. Investigations of that type are carried out by the Council Road Safety Unit and Scheme Designers. There is also a lag in the data and analysis being available, which means this report is based upon the 2017 information.
- 2.11 The statistics on personal-injury collisions and casualties in 2017 on public roads (including footways) in Bradford were recorded by the police on the "Stats 19" forms. These forms compile data on individual personal-injury accidents. They do not include damage only crashes, private roads or car parks. The following references are extracted from the "*Annual Report 2017: Statistical Release* (Leeds City Council on behalf of City of Bradford MDC).
- 2.12 In the Road Casualties in 2017 Report (9 July 2018) "*The overall number of casualties in Bradford has fallen, consolidating the overall long term trend, which remains downward. However, the slow rate of decrease among the most vulnerable road users, particularly among cyclists and pedestrians, requires attention*".
- 2.13 "*Collisions involving cyclists (85%) took place within 30mph speed limit roads. At junctions 41% were at "T" junctions; 11% on roundabouts and 10% on cross roads. 30% of cyclist collisions occurred away from a junction*" (page 7)"
- 2.14 Road traffic levels are affected by a wide range of factors including population, personal travel choices, demand for services and fuel costs. In West Yorkshire traffic levels increased from 2016 to 2017 by 7 %. Cyclists are exposed to collision risks with road vehicles when no segregated cycle routes exist.
- 2.15 The Vulnerable Road Users (VRU) pedestrians (30%), cyclists (14%) and motorbike riders (20%) aggregate the highest share of high severity casualties (64%) in 2017. The number of KSI's were not reduced significantly (3%) among pedestrians and cyclists over the 2016/17 period.
- 2.16 Casualties among the most vulnerable road user groups have shown a slow but persistent rate of reduction. The need to continue strategies that focus on this group is emphasised in order to significantly reduce the level of Killed & Serious Injuries (KSI,s).
- 2.17 Comparison of KSI's referenced to cyclists in 2017 and the average for 2012 to 2016 for the stated age groups follow in Tables A and B.

**Table A – Pedal cycle casualties in 2017 in Bradford District**

<b>2017</b>	<b>0-4</b>	<b>5-15</b>	<b>16-19</b>	<b>20-29</b>	<b>30-59</b>	<b>60 +</b>	<b>All Ages</b>
Fatal	0	0	0	0	0	0	0
Serious	0	3	3	1	17	1	25
Slight	1	23	7	13	37	3	84
<b>Total</b>	<b>1</b>	<b>26</b>	<b>10</b>	<b>14</b>	<b>54</b>	<b>4</b>	<b>109</b>

**Table B – Average 2012 to 2016 Pedal cycle casualties Bradford District**

<b>2012/16</b>	<b>0-4</b>	<b>5-15</b>	<b>16-19</b>	<b>20-29</b>	<b>30-59</b>	<b>60 +</b>	<b>All Ages</b>
Fatal	0	0	0	0	0	0	0
Serious	0	5	0	3	12	2	23
Slight	1	20	7	17	46	4	95
<b>Total</b>	<b>1</b>	<b>25</b>	<b>7</b>	<b>20</b>	<b>58</b>	<b>6</b>	<b>118</b>

2.18 Tables A & B show that the aggregate number of casualties (KSI) in 2017 (25) was similar to the average for the period 2012 to 2016 (23). Slight injury accidents in 2017 (84) were less than the preceding 5 year average (95). Overall the 2017 Personal Injury Accidents (PIA's) of 109 are less than the previous 5 year average of 118. The reduced number of Slight injuries in the age group 30-39 accounts for some reduction but in the age groups the 2017 age 5-15 and age 16-19 there are slight increases. The increased number of Serious injuries from 12 -17 occurred in the 30-59 age group. Clearly no consistent trend is evident in all the age groups.

### **Scheme Interventions**

- 2.19 As Highway Authority the Council has a Statutory Duty to ensure that highways are fit for purpose of use in terms of safety and other factors. The *Highways Act 1980* provides the main basis for Local Authority actions but there are other legislative instruments that require the same end. For example *Road Safety Audits* are carried out in 4 Stages (From concept, to feasible design, to construction design and after opening the scheme) to ensure that the safety of all users is acceptable.
- 2.20 Interventions in the form of creating new or altered highways can involve the inclusion of facilities for the safe passage of cyclists (eg carriageway widening/ junction alterations / road marking & signage). *Road Safety Audits* are carried out to assess the safety performance of designs. Where necessary, construction designs are modified to incorporate mitigation features for cyclists.

- 2.21 The progress on cycling in terms of new routes, new cycling schemes and cycle promotion actions are detailed as follows and are linked to the relevant strategy objectives.

### **Non-Motorised Infrastructure Schemes: New Routes KPI's**

- 2.22 Individual Schemes are described and assigned as meeting a stated objective or stated objectives, as follows.

- 1) The Government is actively implementing policies aimed at encouraging walking and cycling to promote health and to persuade people to reduce dependence on the use of the private car. The policy requires the production of a **Local Cycling and Walking Infrastructure Plan (LCWIP)** by each local authority covering their Administrative Areas. The *LCWIP's* are proposed to cover the whole of each local authority area following completion over a 10 year period. So far Keighley Town Centre and adjacent residential areas have been assessed in regard to walking routes to the Railway Station and College.

An Audit has been completed for the sector extending from the City Centre to Euroway referenced to assessments of cycle routes.

The outcomes will be a Report for inclusion in the LCWIP. The Report is to be published in April this year which details any problems and the suggested mitigation measures for both Keighley and South Bradford. **(OBJECTIVES 1A,1B,1C,1D,3A,3C)**

- 2) A review of the operation of *Salts Mill and Village* is taking place to identify access problems and mitigation measures. The Sites are listed as *World Heritage*. The City of Bradford has been assigned the responsibility of maintaining its fabric and managing its accessibility by all travel modes including access for cyclists. A Travel Plan is being prepared **(OBJECTIVES 1C & 1D)**
- 3) The *Wharfedale Greenway* (a route for cyclists/ walkers and horse riders) is being developed from Otley/ Burley to Ilkley. CBMDC Officers are advising the promoter- Ilkley Parish Council - on the highway aspects. **(OBJECTIVES 1A,1B, 1C, 3A)**
- 4) *Queensbury Tunnel* is the subject of investigations into the issues related to its use by visitors and cyclists to provide a sustainable transport connection between Halifax and Bradford. The investigations have been completed and discussions are taking place on the future of the tunnel. **(OBJECTIVES 1A, 1B,1C, 1D, 2C,3A)**

- 5) The *Great Northern Trail* is being promoted by the Town & Parish Councils in the Keighley Area. CBMDC Officers and Members have discussed with the Promoters localised issues and connections (**OBJECTIVES 1A,1B,1C,1D, 3A**)
- 6) Site inspections by CBMDC Officers have taken place in the City Centre with “B- Spoke” representatives to identify local impediments to cyclists (eg kerb heights/routes) and connection of Valley Road with the Leeds/Bradford super highway (also from Church Bank to and through Centenary Square).(**OBJECTIVES 1B,3A,3C**).
- 7) All Planning Applications are assessed by CBMDC Officers from the point of view of provisions for cyclists in terms of satisfactory cycle parking and route accessibility. If a development proposal is deficient either a Section 106 of the Town & Country Planning Act is stipulated or Planning Conditions to achieve acceptable provisions for cyclists.(**OBJECTIVES 1B,1D,3C**)
- 8) The former Wyke Manor School, Wilson Road, Wyke is proposed to be redeveloped as a community sports village including a substantial cycle track.(**OBJECTIVES 1D, 2A, 2B ,2C, 3A**)
- 9) Keighley, North Street. Potential diversion of cyclists to Cross Street is being considered – alterations to junction priorities. **OBJECTIVE 1A.**

### **Multi-Mode Infrastructure Schemes (KPI's)**

2.23 Facilities for cyclists are incorporated in schemes including motorised users as follows:-

- 1) *Canal Road* (segregated cycleway)
- 2) *Tong Street A650* ( alterations to roundabouts ,Pelican crossings)
- 3) *Steeton A629 New Footbridge*.(safe crossing A629)
- 4) *Manningham Lane* ( diversions of through traffic to Canal Road)
- 5) *ShIPLEY interchange realignments* (Route alternatives, segregated cycleways.)
- 6) *Canal Towpath conversions* to cycle ways (ShIPLEY to Silsden)
- 7) *Cycle crossings on highways*.

### **Actions of Cyclist User Groups KPI's**

2.24 There are over 14 cycling clubs in the District offering a variety of services including training, education, organising trips, advertising and promotion. Consequently the activities of the Groups achieve **OBJECTIVES 2A, 2B, 2C, 3A.3B**. Examples of these independent Groups and there activities are outlined below.

**Bradford Capital of Cycling** (support and connect cycling events):-

- > Learn to Ride Sessions (6 to 14 year olds)
- > Confidence building fun bike rides.
- > Balance bike sessions (3 to 6 year olds)

**Bikeability :-**

- > Sessions run by CBMDC and School Sports Partnerships for age groups 10-11 & 11-18.

**City Connect (WYCA):-**

- > Scheme implementation.
- > training.
- > work with schools
- > Discussions with businesses.

**B-SPOKE**

- 2.25 B-SPOKE are a critical partner who have high expectations and ambitions in terms of cycling and progressing the Cycle Strategy and are actively engaged with a range of bodies/partners and the Council.
- 2.26 B-SPOKE has relative freedom to set out their own ambitions for cycling development in the Bradford District. (B-SPOKE established since 2010, as a non-constituted consultation and discussion forum for cycling in Bradford District that interacts, defines opinions and shares ideas) Bradford Council and other bodies are all represented on an informal basis.
- 2.27 The meetings of B-SPOKE are attended by representatives of the independent Groups aforesaid and by Officers of the City Of Bradford Metropolitan District Council (“Council”)
- 2.28 At the meeting on 4<sup>th</sup> March 2019 the objectives of the cycle strategy detailed in “*Keep the Wheels Spinning*” were discussed. Personal preferences of objectives were identified on a collective basis from attendees and have fed into this report.

**Bradford Cycling Campaign**

- > Campaign for better cycling infrastructure.
- > Promote cycling as a priority for health benefits.
- > Encourage modal shift
- > Plan for cycling being a preferred transport mode.

## **Great Northern Railway Trail Development Group (GNRTDG)**

> A Development Group has been set up to promote the creation of a cycle, walk and bridleway on part of the disused railway line from Cullingworth to Denholme. A Meeting in Keighley on 12<sup>th</sup> March 2019 discussed coordination with CBMDC

### **3.0 OTHER CONSIDERATIONS**

3.1 Campaigns and Initiatives on cyclist safety by the *West Yorkshire Safer Roads Group* have taken place through the following media:

- Radio
- School parking (radio)
- Leaflets

### **4.0 FINANCIAL & RESOURCE APPRAISAL**

4.1 “*Keep the Wheels Spinning*” does not place any direct obligation on the Council in terms of finance or resource. It is likely that partners (eg B-SPOKE) expectation in relation to delivery may increase in association with this document on progress however this will be managed by the Council. The Council will continue to explore appropriate funding in order to support delivery of the Cycle Strategy ambitions with regards to wider District priorities and general available resources to progress schemes and initiatives.

4.2 B-SPOKE and other partners have relative freedom to set out their own ambitions for cycling development in the Bradford District but this will be subject to resource availability.

## **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

5.1 There are no significant risks arising out of the implementation of the proposed recommendation.

## **6. LEGAL APPRAISAL**

6.1 There are no direct legal implications arising from this Report. The Council has powers under the Cycle Tracks Act 1984, Highways Act 1980, Traffic Regulation Orders and the general power of competence contained in S.1 of the Localism Act to facilitate cycling within its area.

## **7.0 OTHER IMPLICATIONS**

None

## **7.1 EQUALITY & DIVERSITY**

None

**7.2 SUSTAINABILITY IMPLICATIONS**

Positive impact in encouraging sustainable travel behaviours and healthy life styles.

**7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

Positive impact in encouraging sustainable travel behaviours and healthy life styles.

**7.4 COMMUNITY SAFETY IMPLICATIONS**

Cycling can and does have a relationship to safety, particularly in highway contexts. A key onus of various elements in the endorsed Bradford District Cycle Strategy is to improve cycling with infrastructure and training opportunity improvements.

**7.5 HUMAN RIGHTS ACT**

None

**7.6 TRADE UNION**

None

**7.7 WARD IMPLICATIONS**

The Cycle Strategy is a District wide document which is relevant to all wards.

**7.8 IMPLICATIONS FOR CORPORATE PARENTING**

None.

**7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT**

None

**8.0 NOT FOR PUBLICATION DOCUMENTS**

None

**9.0 OPTIONS**

9.1 N/A

## **10.0 RECOMMENDATIONS**

- 10.1 That the Committee notes the progress being made on the implementation of the Bradford District Cycle Strategy.

## **11.0 Appendices**

- 11.1 None

## **12.0 Background Documents**

- 12.1 'Keeping the Wheels Spinning' – Bradford District Cycle Strategy 2016 – 2026

This page is intentionally left blank